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Abstract

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Organic agriculture as an adaptation strategy to climate change and variability is a concrete and promising option for adaptation in rural communities. Organic agriculture has additional potential as a mitigation strategy. This text is a short review article on this topic. Adaptation and mitigation based on organic agriculture can build on well-established practice, as organic agriculture is a sustainable livelihood strategy with decades of experience in several climate zones and under a wide range of specific local conditions. The financial requirements of organic agriculture as an adaptation or mitigation strategy are low. Further research is needed on yields in organic agriculture and its mitigation and sequestration potential. Other

20 key critical points are information provision and institutional structures such as market access.

Key Words: adaptation, climate change, climate variability, mitigation, organic agriculture, rural development, sustainable livelihoods, vulnerability

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1. Introduction

The Fourth Assessment Report of the IPCC, Working Group II (AR4-WGII), states that "a wide array of adaptation options is available, but more extensive adaptation 30 than is currently occurring is required to reduce vulnerability to future climate change. There are barriers, limits and costs, but these are not fully understood." (IPCC 2007a, Summary for Policy Makers, p19). Other important statements of the AR4-WGII include that "vulnerability to climate change can be exacerbated by the presence of other stresses", that "future vulnerability depends not only on climate 35 change but also on development pathway" and that "sustainable development can reduce vulnerability to climate change, and climate change could impede nations' abilities to achieve sustainable development pathways" (IPCC 2007a, Summary for Policy Makers, p19/20). In general, climate change and variability is a considerable threat to agricultural communities, particularly in lower latitudes. This threat 40 includes the likely increase of extreme weather conditions, increased water stress and drought, desertification as well as adverse health effects (extreme heat and increased spread of diarrhoeal and infectious diseases such as Malaria). Adverse effects are likely to multiply if adaptation fails. This may then overstretch many societies' adaptive capacities, which may lead to destabilization and security risks 45 (loss of livelihoods, malnutrition, forced migration, conflicts) (IPCC 2007a, WBGU

- 45 (loss of livelihoods, mainutrition, forced migration, conflicts) (IPCC 2007a, WBGU 2008, Lobell et al. 2008). The Bali Action Plan from the UN Climate Change conference in Bali 2007 (UNFCCC 2007) clearly emphasizes the importance for enhanced action on adaptation.
- 50 The following pages outline how organic agriculture (OA) used as an adaptation strategy has the potential to address these combined threats of climate change and variability and other stresses. These pages should be read as a short compact review of the potential of OA as an adaptation strategy and also as a mitigation strategy, based on published literature, including reports and web-references, thus providing

ample reference for further details. It combines different strands of literature from both the "organic community" and the "climate community". It also aims at fostering discussion on OA as an adaptation and mitigation strategy beyond the "organic community".

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Adaptation entered the agenda more prominently only recently, while mitigation has been a topic for long time. This is also reflected in the fact that there is more research available on OA as a mitigation than as an adaptation strategy (e.g. Niggli et al 2008 and references therein; IFOAM 2006, 2007, 2008; AgroEco 2006 and also

- 10 Kotschi and Müller-Sämann 2004). OA as a mitigation strategy faces many technical complexities (carbon sequestration and greenhouse gas emissions avoidance measurement and accounting, assessment of differences in crop rotations and practices, etc.), while the big challenges for OA as an adaptation strategy are more of a socio-cultural matter. Potential synergies between adaptation and mitigation strategies in agriculture do, however, exist (Rosenzweig and Tubiello 2007, IPCC)
- 15 strategies in agriculture do, however, exist (Rosenzweig and Tubiello 2007, IPC) 2007a).

In this paper, the main challenges posed by climate change and variability that can be addressed by OA as an adaptation and mitigation strategy are outlined after a short introduction to organic agriculture. Some institutional and financial requirements are discussed as well as some key critical points of OA as an adaptation and mitigation strategy. The focus is OA as an adaptation strategy, because it still receives less attention in the literature. OA as a mitigation strategy is covered only cursory, but references for further reading are given.

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2. Organic Agriculture

As codified in the Codex Alimentarius from the FAO/WHO,

- 30 "Organic agriculture is a holistic production management system which promotes and enhances agroecosystem health, including biodiversity, biological cycles, and soil biological activity. It emphasizes the use of management practices in preference to the use of off-farm inputs, taking into account that regional conditions require locally adapted systems. This is accomplished by using, where possible, cultural, biological and mechanical 35 methods, as opposed to using synthetic materials, to fulfil any specific function within the system. An organic production system is designed to: a) enhance biological diversity within the whole system; b) increase soil biological activity; c) maintain long-term soil fertility; d) recycle wastes of plant and 40 animal origin in order to return nutrients to the land, thus minimizing the use of non-renewable resources; e) rely on renewable resources in locally organized agricultural systems; f) promote the healthy use of soil, water and air as well as minimize all forms of pollution thereto that may result from agricultural practices; [...]" (Codex Alimentarius 1999, p2)
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OA is not only a specific agricultural production system, it is also a systemic and encompassing approach to sustainable livelihoods in general, where due account is given to relevant factors of influence for sustainable development and vulnerability, be this on physical, economic or socio-cultural levels (cf. e.g. Eyhorn 2007). OA has a long tradition as a farming system and it has been adapted for many climate zones and local conditions. Much and detailed situation specific information on OA is thus available. Furthermore, OA has a recognized potential as a development strategy for rural communities (see e.g. El-Hage Scialabba and Hattam 2002, Eyhorn 2007; for information on OA in various contexts see e.g. DARCOF 2000, Eyhorn et al. 2003, Halberg et al. (2006) and the database "Organic eprints", http://www.orgprints.org/).

For completeness, I mention that there are several approaches of "sustainable agriculture" besides OA (cf. e.g. Eyhorn et al. 2003). These capture important aspects (such as improved pest or water management, crop rotations, etc.). The advantage of OA is that it comprises a bundle of mutually adapted and optimized practices and is thus a whole operational farming system with a proven record of good performance. In addition, the certification available for products of OA allows realizing higher prices.

3. Challenges addressed

2007; Hepperly et al. 2006).

Organic agriculture avoids nutrient exploitation and increases soil organic matter content. In consequence, soils under OA capture and store more water than soils under conventional cultivation (see e.g. the discussion and references in Niggli et al. 2008). Production in OA systems is thus less prone to extreme weather conditions like drought, flooding and water logging. OA thus addresses key consequences of climate change, namely increased occurrence of extreme weather events, increased water stress and drought and problems related to soil quality (IPCC 2007a).

Furthermore, OA reduces the vulnerability of the farmers to climate change and variability. First, OA comprises highly diverse farming systems and thus increases the diversity of income sources and the flexibility to cope with adverse effects of climate change and variability, such as changed rainfall patterns. This leads to higher economic and ecological stability through optimized ecological balance and risk-

- economic and ecological stability through optimized ecological balance and risk-spreading. Second, OA is a low-risk farming strategy with reduced input costs and therefore lower risks with partial or total crop failure due to extreme weather events or changed conditions in the wake of climate change and variability (see e.g. ElHage Scialabba and Hattam 2002, Eyhorn 2007). It is thus a viable alternative for
- poor farmers. In addition, higher prices can be realized for the products (due to organic certification). Higher farm incomes are thus possible due to the lower input costs and the higher prices. The coping capacity of the farms is increased and the risk of indebtedness is lowered. Risk management and risk reduction strategies and economic diversification to build resilience are also prominent aspects of adaptation
- as mentioned in the Bali Action Plan (UNFCCC 2007).

Crops and crop varieties used in OA are usually well adapted to the local environment. Local effects of climate variability cannot be foreseen in due detail, as on the local level, climate change models are not very accurate or even not available. Adaptation thus may utilize measures that build on self-adaptive capacity such as local crop-breeding. The systemic character (on farm breeding, etc.) of OA is especially adequate to provide such. Notwithstanding this potential, more research is needed on how OA systems perform under increased disease and pest pressure, which are one important effect of climate change on agriculture (IPCC 2007a), and on how local crop varieties adapt to climate change and variability. OA seems also to perform better than conventional agriculture under water constraints (Badgley, et al.

50 By its nature, organic agriculture is an adaptation strategy that can be targeted at improving the livelihoods of rural populations and parts of societies especially vulnerable to the adverse effects of climate change and variability (e.g. the rural population in sub-Saharian Africa; improvements e.g. via reduced financial risks, reduced indebtedness, increased diversity; Eyhorn 2007). By its systemic character, OA is an integrative approach to adaptation, with potential to also work towards the Millennium Development Goals, in particular 1 ("eradicate extreme poverty") and 7 ("environmental sustainability"). The pivotal role agriculture plays for achievement of these goals and the challenges climate change poses to this task are widely acknowledged (see e.g. DFID 2005). OA addresses many of the key challenges identified for adaptation to climate change and variability and it fulfils many of the criteria, which are seen as important general prerequisites for such strategies, as for example described in FAO (2007a), UNDP (2007), GTZ (2007), Slater et al (2007) and Prowse and Braunholtz-Speight (2007).¹

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OA as a mitigation strategy addresses both emission avoidance and carbon sequestration. The first is achieved through lower N2O emissions (due to lower nitrogen input; it is usually assumed that 1-2% of the nitrogen applied to farming systems is emitted as N2O, irrespective of the form of the N input; the default value

- 15 currently used by the IPCC is 1.25%, but newer research finds considerably lower values, e.g. for semi-arid areas, see e.g. Barton et al. 2008), less CO2 emissions through erosion (due to the better soil structure and more plant cover, less erosion usually occurs in organic farming systems than in conventional ones; the effect of erosion on CO2 emissions is still controversial, though; cf. IPCC 2007b, Lal et al.
- 20 2004, Van Oost et al. 2004, Renwick et al. 2004) and lower CO2 emissions from farming system inputs (pesticides and fertilizers produced using fossil fuel). The effects of animal husbandry on mitigation in OA also need to be assessed. Animal manure is often of particular importance to organic farms but livestock is also an important source of greenhouse gases (IPCC 2007b, chapter 8; Niggli et al. 2008).
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Soil carbon sequestration is enhanced through agricultural management practices (such as increased application of organic manures, use of intercrops and green manures, higher share of perennial grasslands and trees or hedges etc.), which promote higher soil organic matter (and thus soil organic carbon) content and improve soil structure (see e.g. Niggli et al 2008; IFOAM 2006, 2007, 2008; AgroEco 2006 and also Kotschi and Müller-Sämann 2004). Increasing soil organic carbon in agricultural systems is also pointed out as an important mitigation option in IPCC (2007b). Very rough estimates for the global mitigation potential of OA amount to 3.5-4.8 Gt CO2 from carbon sequestration (ca. 55 – 80% of total global

- 35 greenhouse gas emissions from agriculture) and a reduction of N2O by two third (Niggli et al. 2008). For sound estimates, more information on the mitigation potential of OA, duly differentiated according to climatic zones, local climatic conditions, soil characteristics, variations in crops and cultivation practices, etc. is however still needed (some differentiated numbers are reported in Niggli et al. 2008)
- 40 and references therein). More research is also needed on how OA performs regarding emissions per unit product (cf. footnote 2).

4. Institutional and Financial Aspects

- 45 The importance of adequate institutional frameworks and financial management for adaptation has frequently been pointed out (e.g. Kandlikar and Risbey 2000, Smit and Skinner 2002, Burton and Lim 2005). Regarding the institutional framework, OA can in principle build on the existing general agricultural institutions present in any country and internationally. However, a main hindrance is the fact that OA is not
- 50 yet broadly recognized for its potential as a development strategy and even less as an adaptation or mitigation strategy. In particular, its capability to produce yields high enough to replace conventional agriculture to a significant amount is often questioned. In developing countries, yields are however not necessarily lower, as recent research points out.² In OA, prospects for long-term sustained productivity are

given, different to many intensive conventional farming systems, where, after some decades, decreasing yields are observed (see e.g. Matson et al 1997, DFID 2004). Specialized institutions for OA, such as IFOAM (International Federation of Organic Agriculture Movements, www.ifoam.org), or topical sections in larger organizations

5 such as the FAO (Food and Agriculture Organization of the United Nations, www.fao.org/organicag/) have the crucial task to spread the knowledge on OA. Fastest dissemination of OA as an adaptation and mitigation strategy could be reached if it would become part of national agricultural policies and the international agricultural policy discourse. Detailed information on some national OA policies is 10 contained in Rundgren (2008), for example.

OA as an adaptation and mitigation strategy does not hinge on large additional financing for the OA farming system itself (additional costs come from extension services, the general provision of information and, if certified, certification costs). However, it is crucial to have access to international markets and to develop local

- markets for the products. In the transition phase to OA, additional financing to the farms may be necessary: training and extension services need to be provided, and lower yields for the 2-3 years of the transition period may necessitate some additional support. Hereby, emphasis should be given to knowledge transfer and
- 20 infrastructure building (including access to markets, etc.), rather than to direct monetary transfers only, although such may be necessary in certain cases. The economic viability of organic farming is also likely to increase with increasing energy prices (which makes conventional farming more expensive, due to the energy costs for production of fertilizers and pesticides) and with decreasing levels of
- 25 subsidies for conventional agriculture. Several options to meet the financial requirements exist in principle. Examples are governmental support and research programs for agriculture, microfinance strategies, biodiversity conservation initiatives (see e.g. Carroll et al 2007) and, for OA as a mitigation strategy, the programmatic or sectoral Clean Development Mechanism (on those, see e.g. 30 Hinostroza, et al 2007, Sutter 2007 or Baron and Ellis 2006).

5. Concluding Remarks

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Although promising, OA clearly is no panacea and several critical issues remain to 35 be resolved.

To begin with, there is a need for more research. OA is often criticized for lower yields in comparison to conventional agriculture. Recent research invalidates this prejudice, especially in the context of extensive farming systems, which characterize much of agricultural production in developing countries.² Further research on this is 40 however still needed. Furthermore, the self-adaptive capacity of on-farm breeding to climate change and variability needs to be investigated in detail. For OA as a mitigation strategy and for its eligibility under the Clean Development Mechanism, detailed greenhouse gas accounting measurements have to be provided. More research on emissions per unit product in OA is also necessary.

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In the current situation, access to and increased development of (local) markets for the products, local processing possibilities and export infrastructure are of particular importance for OA. For this, the role of international institutions and trade policies

50 (WTO, FAO, UNDP, UNEP, etc.) has to be discussed. The institutional environment for OA as an adaptation and mitigation strategy also has to be identified, in particular on a global level. Knowledge transfer has to be institutionalized. There is a wealth of knowledge available on OA, especially in the north (e.g. in various EU countries).

Clearly, this knowledge is tied to specific climatic circumstances and cannot be transferred to other regions without due caution and modification.

To be successful, wider recognition of the potential of OA is needed among bodies currently mainly promoting conventional agriculture. An important step could be that (national) agricultural policy begins to prominently support organic agriculture as an adaptation and mitigation strategy.

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Notes:

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1 The "OA community" is aware of the potential of OA for climate change adaptation (see e.g. IFOAM 2007, 2008, FAO 2007b, AgroEco 2006, Borron 2006), but this discussion is not linked to the discussion on adaptation in the "climate community" and its content is hardly known beyond the "organic community". OA is linked to other proposals for adaptation, as it is, for example, an "adaptive social protection" strategy as recently promoted by the IDS (2007), or a "community-based adaptation" strategy as recently promoted by the IDS (2007). It is also are accommunity the third

- 20 adaptation" strategy, as promoted by the IIED (2007). It is also an answer to the third crucial question addressed in the special issue of the journal "Climate Policy" on how to integrate adaptation and mitigation in a development context (Climate Policy 7 (2007): "What methodological approaches exist that would help to achieve both mitigation and adaptation responses to climate change embedded in the context of
- 25 local sustainable development?"; it also scores well regarding the several key points identified for this challenge in the editorial to this special issue (Bizikova 2007). In particular, OA has best premises to utilize local and indigenous farmer knowledge and adaptive learning which is seen as an important source for adaptation in farming communities (Tengö and Belfrage 2004, Salinger et al. 2005, Stigter et al. 2005, ,
- 30 Nyong et al. 2007, Niggli et al 2008). OA also has all the aspects of optimal strategies as identified in Rosenzweig and Tubiello (2007) and it is a strategy that could address the challenges and goals for agriculture in the context of development and climate change as identified in the recent framework document of the World Bank WB (2008). For a recent overview on a wealth of concrete adaptation projects (not in OA), see e.g. McGray et al. 2007 and also Eldis (2008) and UNFCCC (2008).
- (101 In OA), see e.g. McOray et al. 2007 and also Eldis (2008) and ONFCCC (2008).

2 On yields, see e.g. Drinkwater et al. (1998), Maeder et al. (2002), Parrott and Marsden (2002) (contains a review of some case studies), and, most recently Badgley et al. (2007), who estimated the average yield ration (organic : non-organic) for a global dataset of 293 examples. They found that "for most food categories, the average yield ratio was slightly <1.0 for studies in the developed world and >1.0 for

- studies in the developing world." (p 86). Eyhorn et al. (2007), contains details on yields of organic Cotton in Madhya Pradesh, India. It has also to be emphasized that OA is a multi-output farming system, for which yields in single outputs may not be
 an adequate indicator without consideration of the other outputs. For the advantageous environmental and vield performance of many "systemical farming".
- advantageous environmental and yield performance of many "sustainable farming systems" (not only certified organic), see Pretty et al. 2006. On the advantageous performance of OA under water stress, see Badgley, et al. (2007) and Hepperly et al. (2006). Of particular importance for its mitigation potential is the performance of
- 50 OA regarding emissions intensities (i.e. emissions per unit product). Combining the numbers on sequestration and emission reductions and yields (cf. above), results are mixed and crucially depend on the specific situation (soil characteristics, climate zone, crop variety, etc.). Some crops and production practices (e.g. potatoes or greenhouse production) seem indeed problematic regarding emission intensity in OA

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if compared to conventional production (cf. Niggli et al. 2007 and references therein).

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